#### *Citizens' Forum* Manchester Sunday September 10<sup>th</sup> 2017 *Migration - a powerful but contentious process*.



#### David Coleman, University of Oxford

david.coleman@spi.ox.ac.uk http://www.spi.ox.ac.uk/oxpop

# Questions – what effects on British society?

Migration a major factor in the Brexit result. But effects of Brexit on migration unclear. What are the trends of international migration? Does migration make us richer? Does migration solve population ageing? Other consequences – housing, crowding, trust, cohesion, a non-European future? What should British migration policy be?

# A word of caution – migration is a terrible subject.

Weak data

Poor theory

Highly unreliable forecasts

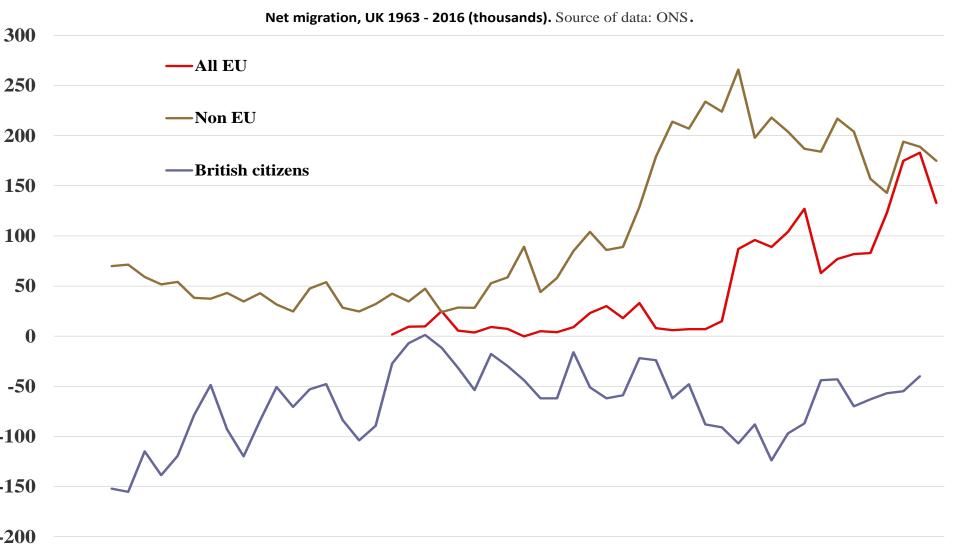
More expert disagreement than usual

Unpleasant politicised arguments

But very important – the chief driver of demographic change in Britain

#### Long-term migration trends to the United Kingdom 1963 – 2016. UK

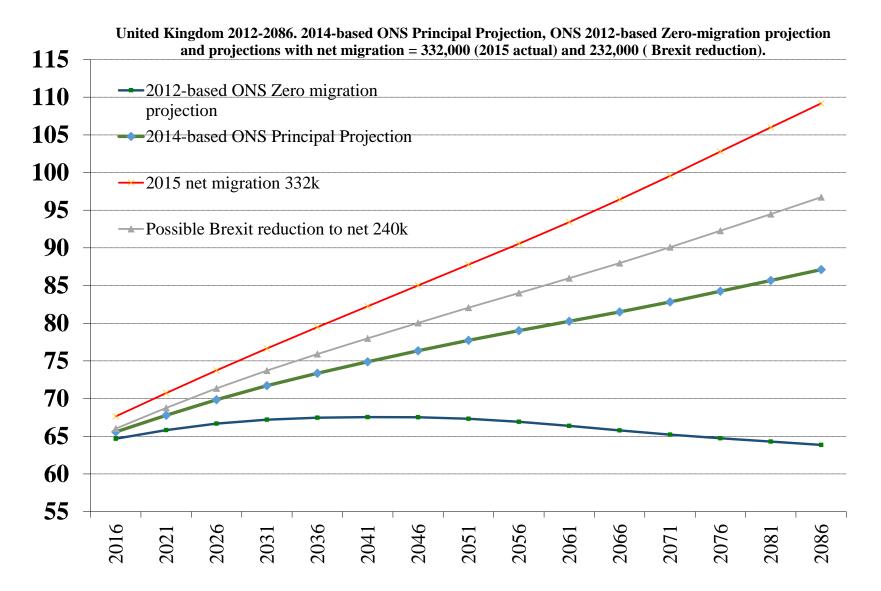
citizens, EU and non-EU (thousands).



#### Net migration to UK from the European Union: EU15, A8 and A2

Net migration to UK from EU groupings, 1991 - 2016 (thousands). Source: ONS (LTIM). 100.0 90.0 80.0 —EU15 70.0 —EU8 —A2 60.0 50.0 40.0 30.0 20.0 10.0 0.0 992, 993, 994, 995, 996, 991 1998 1999 2000 2001 2002 2003 2004, 2005 2006 2007 2008 2009 2010 2011 2012 ols 2016 -10.0

### Projected effect of different levels of international migration on UK population size, 2016 – 2086 (millions). Source: data from ONS.



Economic consequences for receiving countries of large-scale migration - the positive case.

#### Migration a normal and necessary process.

- Large-scale migration increases population size, therefore *ceteris paribus* GDP.
- Young immigrants moderate population ageing, increase proportion in working age-groups.
  In theory, therefore improves net fiscal balance.
  Fills job vacancies, does jobs 'natives won't do'.
  Taps into global skills and entrepreneurial market.
  Some immigrants (e.g. A8) 'make better workers than natives'.

Moderates wage inflation.

#### But - some caveats

GDP growth usually irrelevant to GDP per capita and individual welfare.

- Beneficial effects depend on employment level, social capital, skills of immigrants.
- Moderating effects on population ageing modest, requires infinite population growth
- Immigrant job growth at expense of native employment and wage levels of lower paid.
- Sidesteps need to improve training, education and motivation of native workforce.

## Empirical findings. numerous, often contradictory and disputed.

Net fiscal effects **small**, may be negative (less than +/- 1% of GDP)

Usually, immigration from poor countries generates net loss, from rich countries net gain.

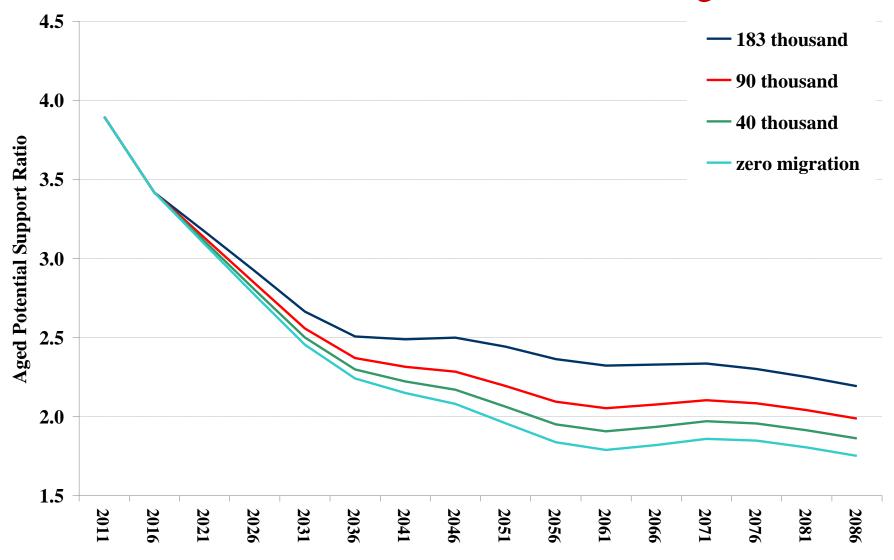
Benefits unbalanced. Only **certain** beneficiaries are immigrants and their employers and –in the short run - consumers of some services.

Better off natives can gain, worse off (manual workers) tend to lose.

- Fiscal calculations ignore externalities (crime, health, integration costs, remittances).
- Moderation of population ageing modest, implies infinite population growth.

Highly skilled immigrants valuable, but with moral complications. Distortion and dependency in economy (e.g. NHS, business and university vested interests).

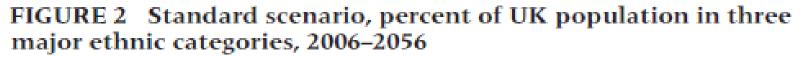
Reduces productivity, distracts attention from training, educstion. Over 80% of additional households headed by person born abroad. Capital requirements and congestion costs of population growth. Effects upon age-structure. UK Potential Support Ratio 2011-86 (population 15-64 / population 65+) at different levels of net annual immigration.

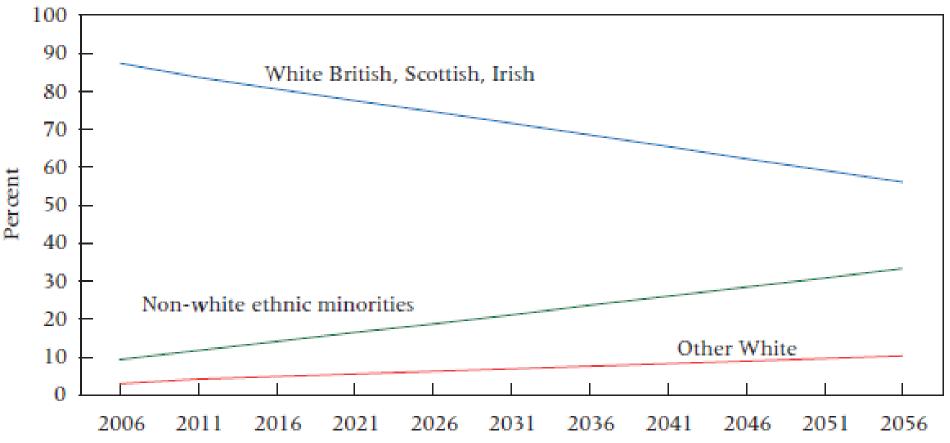


Growth of ethnic minority population, England and Wales 1951 – 2011. Sources: 1971 – 2011 Census, LFS. 1951, 1961estimated.

	Ethnic Mine	percent	
	number	percent	annual
	(millions)	total	growth
1951	0.05	0.1	20.8
1961	0.40	0.8	12.3
1971	1.37	2.5	4.2
1981	2.09	3.9	3.7
1991	3.02	5.5	7.7
2001	6.51	12.5	5.2
2011	10.94	19.5	

A projection of ethnic change in the UK 2006 – 2056. TFR = 1.84, net immigration = 180,000 / year. Source: Coleman 2010.





### Migration consequences of policy options (as in briefing notes).

#### 1. Maintain free movement.

Theoretically no change, but some reduction likely anyway if European economies continue to improve and if UK economy damaged by Brexit. Depends on Brexit terms

#### 2. Keep free movement with restrictions.

Probably impossible. If Cameron could have secured some restrictions, probably 'Remain' would have won.

#### 3. End free movement but still favour EU.

How much favour? Difficult to evaluate. Possibly objectionable on nondiscriminatory grounds.

#### 4. Make rules the same for all immigrants. (visas?)

Labour migration restriction to pre-arranged skilled employment (points-based system?) would reduce EU migration. But overall reduction would need curbing non-EU migration (e.g. family and dependants), removals, illegal and overstaying, improved counting, and population register.

#### Conclusions

Migration the primary driver of population change.

- The only demographic component (potentially) directly controllable by policy.
- Brexit offers chance to reduce EU flow but big reductions in non-EU also needed to meet government target.
- Economic consequences complex, some beneficial, but little or no overall benefit to the average individual.

Migrants the only certain beneficiaries of migration.

Arguably harmful effects in some sending countries (brain drain, skills shortage, depopulation)

Moderates pace of population ageing but cannot solve it.

- Social consequences most important; population growth, pressure on schools, NHS, housing.
- Continued large-scale migration would lead to ethnic transformation in most Western countries.

### Relative size of live births, natural increase and net migration around 2010, selected Western countries.

	Select	ed Weste	ern countr	ies	
Comparison	s of live births	, net imm	igration a	nd natural inc	crease 2010
					Net migration
	Population	Live	Natural	Net	as percent
	1st Jan 2010	births	increase	migration	of births
		data in thousands			
Switzerland	7786	80	13	61	75
Belgium	10840	127	23	89	70
Norway	4858	61	17	42	69
Italy	60340	562	-7	312	55
Austria	8375	79	2	27	35
Denmark	5535	63	9	17	27
UK	62027	807	246	163	20
Germany	81802	678	-181	130	19
Spain	45989	485	107	60	12
France mét	62791	802	262	75	9
Greece	11305	115	6	-1	-1
Total of above	361648	3860	495	975	25
Australia	22696	293	149	176	60
Canada	34108	381	127	216	57
New Zealand	4370	64	35	10	16
United States	298363	4217	1840	844	20

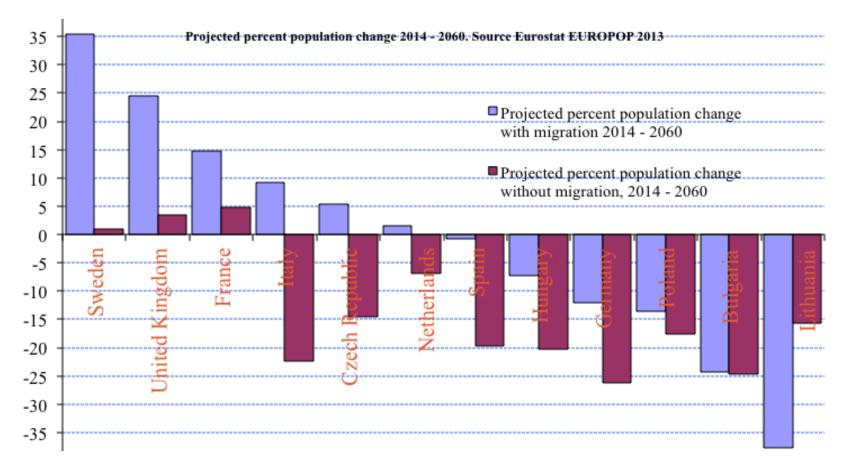
# Is migration capable of being controlled or managed?

## In theory - yes (*vide* Iron Curtain, Gulf States)

#### In practice – very difficult in liberal democracies. Human rights, international agreements, EU membership, economic needs, pressure from resident immigrant-origin populations.

### Projected percent population change 2014 – 2060, selected European countries, with and without migration.

Ranked according to population growth with migration. Source: Eurostat EUROPOP2013.



#### Immigration: Population born abroad 2001, 2011. OECD selected countries (thousands and percent)

	2001			2011	
	1000s	percent		1000s	percent
Australia	4482.1	23.1	Australia	6029.1	26.7
Estonia	245.3	18.0	New Zealar	1040.7	23.6
New Zealand	698.6	18.0	Canada	6933.4	20.1
Canada	5448.5	17.6	Ireland	752.5	16.8
Austria	1112.1	13.8	Austria	1349	16.0
Belgium	1112.2	10.8	Estonia	210.8	15.7
France	6260.6	10.5	Belgium	1643.6	14.9
Netherlands	1674.0	10.4	Norway	616.3	12.4
Greece	1122.9	10.3	France	7358.2	11.6
Ireland	356.0	9.2	Netherland	1906.3	11.4
Norway	315.1	7.0	Iceland	34.7	10.9
Iceland	18.3	6.4	Italy	5457.8	9.0
Portugal	651.5	6.3	Portugal	871.8	8.3
Denmark	321.8	6.0	Denmark	441.5	7.9
Czech	448.5	4.4	Greece	750.7	6.6
Italy	2240.0	3.9	Czech	668.8	6.4
Hungary	300.1	2.9	Finland	266.1	4.9
Finland	145.1	2.8	Hungary	473.3	4.7
Slovak	119.1	2.2	Slovak	207.6	3.9
Poland	775.3	2.0	Poland	674.9	1.8